

CITY OF BATTLE CREEK, MICHIGAN

OFFICE OF THE CITY MANAGER

Rance L. Leaders, City Manager

Wayne D. Wiley, Assistant City Manager

October 24, 1997

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Mr. William Kennard, Chairman Designate
Federal Communications Commission
1919 M Street, NW
Washington, D. C. 20554

Ex Parte Letter Re: Cases WT 97-192 MM Docket 97-182/DA 96-2140

Dear Chairman Kennard:

Please terminate all action in the above cited cases. They attempt to make the FCC the "Federal Zoning Commission" for cellular and broadcast towers and violate the intent of Congress and the Constitution.

Congress and the courts have long recognized that zoning is a matter of peculiarly local concern. The FCC has no zoning knowledge or expertise and is not accessible to most citizens. For these reasons, and others, Congress expressly preserved local zoning authority over cellular towers in the 1996 Telecommunications Act. Now, the FCC is trying to get this jurisdiction back by issuing rules which improperly infringe on local zoning authority.

The FCC's efforts to assume jurisdiction over any local zoning matter, where RF radiation is mentioned, is unacceptable. The FCC ignores the fact that we cannot necessarily control the statements citizens make during meetings of our legislative bodies. Many municipalities, by State or local law, are required to allow citizens to speak on any topic they wish -- even on items that are not on the agenda. This is part of what local government is all about.

Some of our citizens may be concerned about radiation from cellular towers. For the reasons just described, we cannot necessarily prevent them from mentioning their concerns to us. The FCC's attempt to use this as a means to seize zoning authority and reverse local decisions, violates basic principles of Freedom of Speech and the rights of our citizens to petition their government. This is particularly true if a municipality expressly says it is not considering

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such statements (that go beyond the radiation authority Congress left with municipalities) and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

For similar reasons, the FCC cannot "second guess" the reasons for a municipality's decision. The FCC, like the courts, is bound by the stated reasons given by a municipality. Either these reasons are sufficient to uphold the decision or they are not. The FCC cannot "second guess" a municipality's true reasons any more than the courts can "second guess" the true reasons for the FCC's decisions.

The FCC's proposal to ban moratoria on cellular towers is objectionable for many of the reasons set forth above. It also fails to recognize that for some municipalities, moratoria are a well recognized zoning tool particularly while they revise zoning ordinances. More importantly, Congress took away the FCC's authority over cellular tower zoning, including moratoria.

Similarly, please terminate the FCC's proposed rulemaking preempting local zoning of broadcast towers. As you well know, broadcast towers can be over 2,000 feet high -- they are some of the tallest structures known to man. It is therefore, astounding that you would propose that municipalities can't consider the impact of such towers on property values, the environment, or aesthetics, and that even safety considerations take second place. Safety must always be the first priority.


Furthermore, setting artificial time limits for municipalities to act on environmental, zoning and building permit approvals for such towers serves no useful purpose. It is a violation of the U. S. Constitution, and the Communications Act for you to put time limits on municipalities to act on all local approvals. To then state that all such applications will be automatically deemed granted if we don't act within this timeframe, even if the application is incomplete or violates State or local law, is indefensible.

The FCC should consider how it would react if it was told that any broadcast license application would be automatically deemed granted unless the FCC acted on it within 21 to 45 days; that this rule applied whether or not the application was complete; whether or not the applicant was foreign or domestically owned, or otherwise qualified; or even whether the frequencies were available. And the rule would apply without regard to whether the tower for the station was at the end of an airport runway, in a wetland, or in a historic district.

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For all of the reasons stated above, we respectfully request that the FCC terminate all these proceedings without taking the actions proposed.

Sincerely,



Rance L. Leaders
City Manager

RLL/gth

c: Mr. William F. Caton, Acting Secretary, FCC
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